

## Message Text

SECRET

PAGE 01 STATE 045143  
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY IO/UNP:RLBARRY:EK

APPROVED BY AF:WHARROP

S/MS: MSHULMAN

EUR/SOV: MGARRISON (SUBS)

AF/E: RPOST

IO: CWMAYNES

S/S:SGOLDSMITH

-----112274 220319Z /73

O 220207Z FEB 78

FM SECSTATE WASHDC

TO AMEMBASSY TRIPOLI IMMEDIATE

INFO USMISSION GENEVA IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY MOSCOW IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY ADDIS ABABA IMMEDIATE

AMEMBASSY LAGOS IMMEDIATE

AMEMBASSY MOGADISCIO IMMEDIATE

USMISSION USUN NEW YORK IMMEDIATE

AMEMBASSY CAIRO

AMEMBASSY BONN

AMEMBASSY DJIBOUTI

AMEMBASSY JIDDA

AMEMBASSY KHARTOUM

AMEMBASSY LIBREVILLE

AMEMBASSY MONROVIA

AMEMBASSY NAIROBI

AMEMBASSY ROME

AMEMBASSY SANA

AMEMBASSY TEHRAN

S E C R E T STATE 045143

SECRET

SECRET

PAGE 02 STATE 045143

EXDIS

E.O. 1165;: XGDS-1

TAGS:PBOR, SO, FT, UNSC, OAU

SUBJECT:HORN OF AFRICA: NIGERIA AND THE SECURITY COUNCIL

REF: A) LAGOS 2181; B) STATE 44130

1. IN MEETING WITH SECRETARY FEBRUARY 21, DOBRYNIN WAS NEGATIVE ON SECURITY COUNCIL ACTION ON THE HORN, STRESSING INSTEAD SOVIET SUPPORT FOR NEGOTIATED SETTLEMENT UNDER OAU AUSPICES. SOVIET PERMREP TROYANOVSKIY IN NEW YORK HAS SIMILARLY DISCOURAGED SC ACTION IN HIS RECENT COMMENTS TO US AND OTHER DELEGATIONS. AS IN DOBRYNIN'S PAST COMMENTS TO SECRETARY, HOWEVER, SOVIET OPPOSITION HAS BEEN PHRASED LARGELY IN TERMS OF DOUBTING ADVISABILITY OF USEFULNESS OF SC ACTION, GIVEN SOMALI AND ETHIOPIAN FAILURE TO ASK FOR A MEETING AND POTENTIAL FOR PROGRESS IN OAU INITIATIVE. WE DO NOT BELIEVE THAT SOVIETS WOULD ACTIVELY OPPOSE A COUNCIL MEETING IF THEY SAW THAT AFRICAN STATES ARE PREPARED TO SEE IT TAKE PLACE AND BELIEVED IT WOULD CONTRIBUTE TO SUCCESS OF OAU MEDIATION EFFORTS.

2. FOR TRIPOLI: YOU SHOULD BRIEF GARBA ALONG THE ABOVE LINES, MAKING CLEAR THAT SOVIET ATTITUDE TOWARDS A

COUNCIL MEETING IS BY NO MEANS POSITIVE, BASED ON THEIR APPRECIATION OF AFRICAN DESIRES. HOWEVER, WE CONTINUE TO BELIEVE THAT THEY WOULD NOT ATTACK AN EVEN-HANDED RESOLUTION WHICH HAD THE BACKING OF INFLUENTIAL  
SECRET

SECRET

PAGE 03 STATE 045143

AFRICANS SUCH AS NIGERIA. NEITHER ETHIOPIA NOR SOMALIA WANT COUNCIL ACTION AT PRESENT, BUT THIS IS IN ITSELF TESTIMONY TO THE EVEN-HANDEDNESS OF THE APPROACH UNDER CONSIDERATION. IF A RESOLUTION ALONG THE LINES WE HAVE DISCUSSED WITH GARBA IS INTRODUCED, BOTH WOULD FIND REASON TO CRITICIZE IT. HOWEVER, WE DOUBT THAT THE SOVIET UNION WOULD WANT TO ACCEPT THE BLAME FOR TORPEDOING A RESOLUTION WHICH THE AFRICANS THEMSELVES SAW AS A CONSTRUCTIVE SUPPORT TO THEIR MEDIATION EFFORTS.

VANCE

SECRET

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLITICAL SETTLEMENT, BRIEFING MATERIALS, NEGOTIATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 22 feb 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE045143  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** RLBARRY:EK  
**Enclosure:** n/a  
**Executive Order:** X1  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780079-0223  
**Format:** TEL  
**From:** STATE  
**Handling Restrictions:**  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780227/aaaaawka.tel  
**Line Count:** 106  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** a50e2bd2-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN SS  
**Original Classification:** SECRET  
**Original Handling Restrictions:** EXDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** EXDIS  
**Reference:** 78 LAGOS 2181, 78 STATE 44130  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 26 apr 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3518286  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** HORN OF AFRICA: NIGERIA AND THE SECURITY COUNCIL  
**TAGS:** PBOR, SO, ET, UR, UNSC, OAU  
**To:** TRIPOLI  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/a50e2bd2-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014